#### A Reader's Guide

# Understanding Idaho's Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2011

A basic understanding of the State's financial statements is essential for anyone interested in public finance. This brief guide is designed to help you understand and relate to the information provided in the CAFR, as well as enhance your ability to evaluate the State's financial and economic information. Following the overview of the major components of the CAFR, we have provided specific examples of ways you can use the CAFR to look for answers to questions that you may have. Finally, beginning on page 4 of this guide you will find illustrative financial statements with additional details about interpreting the CAFR.

# What is the purpose of the State of Idaho's financial statements?

State government operations differ from private-sector businesses. While private-sector businesses focus on maximizing profits for investors, governments focus on providing services to all citizens. In most cases, the State does not bill citizens directly for services received. Instead, Idaho primarily finances services with taxes, federal grants, and other fees applied generally to the public. Because citizens have little choice in paying taxes, and it is not always clear how the services received relate to the taxes paid, state government has an important responsibility to demonstrate accountability to the public. Financial statements are an important way to provide this accountability.

#### **Government-Wide Financial Statements**

The first two financial statements in the CAFR are the government-wide financial statements—the Statement of Net Assets (CAFR pages 14-15) and the Statement of Activities (CAFR pages 16-17). The Statement of Net Assets contains information about what the State owns (assets), what the State owes (liabilities), and what is remaining after assets are used to satisfy liabilities (net assets) on the last day of the fiscal year (June 30). The Statement of Activities contains information about the costs of providing public services (expenses) and resources obtained to finance services (revenues) during the fiscal The government-wide statements provide year. comprehensive information about the entire government, which includes the following:

- Governmental Activities encompass most of the State's basic services, such as general government, public safety and correction, health and human services, education, economic development, and natural resources. Revenues from taxes and federal grants finance most of these activities.
- Business-Type Activities account for operations that function in a manner similar to private business, where all or a significant portion of their costs are recovered through user fees and charges to external customers.

Discretely presented component units are legally separate organizations for which the State is financially accountable. The State's discretely presented component units are reported in the following funds: the Idaho Housing and Finance Association fund includes the Association and its component unit, The Housing Company; the College and University Foundation fund includes the foundations of Boise State University, Eastern Idaho Technical College, Idaho State University, Lewis-Clark State College, and the University of Idaho; the Petroleum Clean Water Trust Fund; the Health Reinsurance fund, which includes the Idaho Individual High Risk Reinsurance Pool and the Idaho Small Employer Health Reinsurance Program; and the Idaho Bond Bank Authority.

The government-wide statements do not include fiduciary funds, which account for resources the government manages on behalf of others and are not available to support the State's programs.

#### **Fund Financial Statements**

Fund financial statements provide a detailed look at the individual major funds of the State and total the remaining nonmajor governmental funds in a single column. Fund financial statements are comprised of the following:

- Governmental funds report the finances of the State's most basic services. Governmental funds focus on short-term assets and liabilities and do not include capital assets or long-term debt. The governmental fund financial statements include the Balance Sheet (CAFR pages 18-19) and the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR pages 22-23). The governmental fund statements also include reconciliations that identify the differences between the fund and government-wide statements (CAFR pages 21 and 25).
- Proprietary funds report the activities the State operates like a business, where the cost of providing goods or services is primarily financed by fees charged to the users of their services. Proprietary funds include enterprise and internal service funds. Enterprise funds report activities that provide services or supplies to the general public; internal service funds report activities that provide services and supplies for the State's programs and activities. Proprietary fund financial statements include the Statement of Net Assets (CAFR pages 26-27); Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR pages 28-29); and Statement of Cash Flows (CAFR pages 30-31).
- Fiduciary funds account for resources the State manages or holds on behalf of parties outside the State. Fiduciary fund financial statements include the

Statement of Fiduciary Net Assets (CAFR page 32) and the Statement of Changes in Fiduciary Net Assets (CAFR page 33).

#### **Notes to the Financial Statements**

The notes to the financial statements (CAFR pages 38-102) provide detailed information about the government that is not included or readily apparent on the financial statements, such as the State's significant accounting methods and assumptions, investments, capital assets, major financial commitments, pension benefit costs, and long-term debt.

#### **Supporting Financial Statement Information**

- An Independent Auditor's Report (CAFR pages 2-3) provides reasonable assurance about whether financial statements are free of material misstatement.
- Management's Discussion and Analysis (MD&A on CAFR pages 4-12) gives an easily readable and objective analysis of the State's financial activities based on currently known facts, decisions, or conditions.
- Required Supplementary Information (CAFR pages 104-109) provides the following information: budgetary comparison schedules that present original and final appropriated operating activities, actual operating activities, and fund balances on a budgetary basis; roadway infrastructure condition and maintenance information; and information on pension and postemployment benefits to certain employees.
- The Combining Financial Statements (CAFR pages 111-141) provide more detail for nonmajor governmental and enterprise, internal service, and fiduciary funds. The total columns of these combining financial statements tie to the applicable combined fund financial statement.
- The Statistical Section (CAFR pages 143-174) provides information that will help you understand the health of the State and the underlying economy. This section contains 10-year trend tables of financial, economic, and demographic data. The statistical section is often of interest to investors and creditors because the trends and non-financial factors it identifies can provide crucial insights to those assessing the State's creditworthiness.

#### **How You Can Use the Financial Statements**

Now that you have a better understanding of the major components of the CAFR, we will show you how to use this report to analyze some of the issues that were important to Idahoans this past year, as follows:

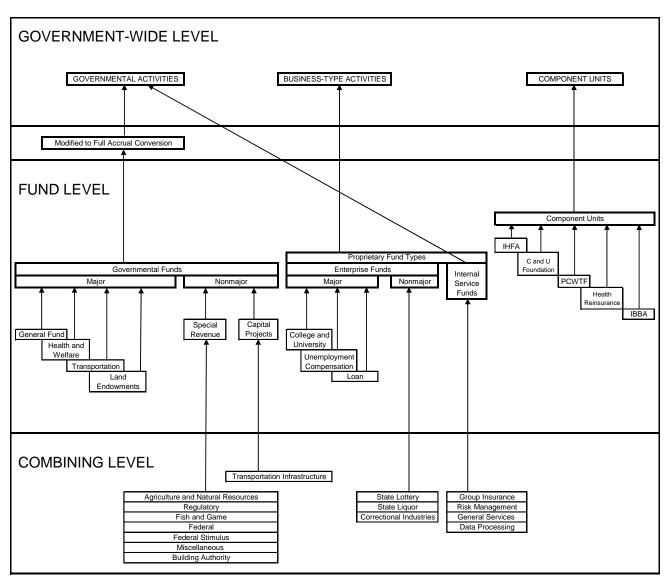
• Sales Tax Revenue – Sales tax revenues of \$1.2 billion for 2011 are presented on pages 16-17 of the CAFR. MD&A has information about sales tax revenues on CAFR pages 7-8. Additional sales tax data may be found on Schedules 2, 4, 5 and 7 of the Statistical Section (CAFR pages 146-147, 150-153, and 156-157).

- Individual and Corporate Income Tax Revenues Income tax revenues of \$1.3 billion for 2011, along with other state tax revenues, are presented on pages 16-17 of the CAFR. Income tax revenues increased \$54.5 million from the previous fiscal year. Additional data may be found on Schedules 2, 4, 5, 6 and 7 of the Statistical Section (CAFR pages 146-147 and 150-157).
- Health and Human Services Spending Health and human services had \$2.5 billion in expenses in fiscal year 2011, an increase of 20 percent over the prior fiscal year, due to greater medical assistance payments, mainly related to Medicaid and rehabilitation services payments. Medicaid assists those who are unable to pay for medical and dental services. You can see health and human services revenues and expenses on CAFR pages 16-17 and 22-23. More information on health and human services expenses can be found in the MD&A (CAFR pages 7-8 and 10). Health and Human Services generated revenues of \$1.9 billion (primarily from federal grants) leaving a net expense of \$640.1 million subsidized by general revenue. Department of Health and Welfare's budget is discussed in the transmittal letter (CAFR page vii).
- Education Our policy makers debate education spending extensively each year. Education is important to us all, and it hits home with our children. You can see on CAFR pages 16-17 that education expenses (for kindergarten through 12th grade only) were \$1.8 billion in fiscal year 2011. You can also see that colleges and universities spent \$923.8 million in fiscal year 2011. Looking a bit further, you can see that colleges and universities generated revenues (over \$734.3 million primarily from fees and federal grants) that offset their expenses, leaving a net expense of \$189.4 million, which was supported by general revenues. K through 12 education had less capacity to generate revenues, approximately \$313.3 million, leaving a net expense of \$1.5 billion to be supported by general revenues. More detailed college and university financial statements can be found on CAFR pages 26-31. Financial analysis of the college and university activity can be found in the MD&A on CAFR page 9.
- **PERSI** If you are a public employer or public employee, you may be interested in the pension trust funds which are part of the fiduciary funds (CAFR pages 32-33 and 133-137). Net assets for the pension trust funds increased \$2.0 billion in fiscal year 2011. You can see on CAFR pages 136-137 that additions to these funds came from a variety of sources, most significantly: employer contributions (\$312.1 million); member contributions (\$222.1 million); and interest, dividends, and other (\$293.7 million). Deductions were primarily for benefits and refunds paid to members (\$646.7 million). At \$12.7 billion, the net assets

balance of the pension trust funds is one of the largest balances in the financial statements. As stated earlier, fiduciary funds account for resources the State manages or holds on behalf of others, which are not available to support the State's programs. Additional details about the pension trust funds can be found in the Notes to the Financial Statements (CAFR pages 76-80).

Budgetary Compliance – Idaho Constitution, Article
VII, stipulates that agencies cannot spend more money
than they have been appropriated, unless specifically
authorized. Budgetary controls are incorporated into the
statewide accounting and reporting system to ensure
expenditures do not exceed authorized appropriations.
You can compare Idaho's approved budget with the

actual expenditures for the General, Health and Welfare, and Transportation funds on CAFR pages 104-105. In fiscal year 2011 the General Fund had a negative variance stemming from fire suppression deficiency warrants. This deficit is allowed by statute and will be funded with future appropriations. Required Supplementary Information about budgetary reporting can be found on CAFR pages 106-107. Comparisons between budget and actual amounts for the nonmajor governmental and major permanent funds are on CAFR pages 116-122. Complete details about the budget process can be found in the Legal Basis report available online at www.sco.idaho.gov. General Fund budgetary highlights can be found in the MD&A (CAFR pages 10-11).



IHFA - Idaho Housing and Finance Association, including its component unit, The Housing Company

C and U Foundation - College and University Foundation

PCWTF - Petroleum Clean Water Trust Fund

Health Reinsurance - Idaho Individual High Risk Reinsurance Pool and Idaho Small Employer Health Reinsurance Program

IBBA - Idaho Bond Bank Authority

# Statement of Net Assets June 30, 2011

(dollars in thousands)

The Statement of Net Assets reports what the government owns (assets), owes (liabilities), and what is remaining after assets are used to satisfy liabilities (net assets) at a specific point in time (June 30, the fiscal year-end).

Governmental Activities cover traditional activities of state government such as public safety, health and human services, and education. They are financed through taxes, federal grants, and fees.

**▼** Primary

7,814,818

\$9,873,194

Assets are presented in order of how readily they can be converted to cash. Cash is the most liquid; capital assets are least liquid.

Internal balances consist of short-term receivables and payables for activities occurring within the State.

The changes in fair value of hedged derivative instruments to be recognized in a future period are reported as assets and liabilities as applicable, with offsetting balances reported as deferred outflows or deferred inflows.

Most capital assets are shown at their original purchase/construction cost, less annual depreciation charges accumulated over time. However, land and roadways are not depreciated. More information on capital assets and depreciation can be found in the Notes and Required Supplementary Information sections.

Liabilities are shown in order of maturity or when cash is expected to be used to pay them.

Unearned revenues are resources received that have not yet met the criteria for being recorded as revenues.

The changes in fair value of hedged derivative instruments to be recognized in a future period are reported as assets and liabilities as applicable, with offsetting balances reported as deferred outflows or deferred inflows.

The Notes provide information about the major types of long-term liabilities, purpose of liability, beginning and ending balances, and how major categories of liabilities have changed during the previous year.

Constraints on the use of net assets that are imposed by creditors, grantors, contributors, or state law through the Idaho Constitution or legislation are listed separately as "restricted" to show net assets that are not available to support primary government programs.

Unrestricted net assets may be used at the State's discretion but often have limitations on use based on state statutes.

Total assets - total liabilities = total net assets \$9,873,194 - \$2,058,376 = \$7,814,818

|   | Governmental Activities |
|---|-------------------------|
| ASSETS  |                         |
| Cash and Cash Equivalents                       | \$14,673                |
| Pooled Cash and Investments                     | 763,011                 |
| Investments                                     | 1,465,548               |
| Securities Lending Collateral                   | 560,897                 |
| Accounts Receivable, Net                        | 84,558                  |
| Taxes Receivable, Net                           | 302,179                 |
| Internal Balances                               | 9,689                   |
| Due from Other Entities                         | 311,142                 |
| Inventories and Prepaid Items                   | 40,673                  |
| Due from Primary Government                     |                         |
| Due from Component Unit                         |                         |
| Loans, Notes, and Pledges Receivable, Net       | 12,504                  |
| Deferred Outflows                               | 6,962                   |
| Other Assets                                    | 10,015                  |
| Restricted Assets:                              | 10,010                  |
| Cash and Cash Equivalents                       | 135,276                 |
| Investments                                     | 149,268                 |
| Capital Assets:                                 | 117,200                 |
| Nondepreciable                                  | 4,559,149               |
| Depreciable, Net                                | 1,447,650               |
| Total Assets                                    | \$9,873,194             |
|   | \$7,073,174             |
| LIABILITIES                                     | 44.50.000               |
| Accounts Payable                                | \$150,088               |
| Payroll and Related Liabilities                 | 36,179                  |
| Medicaid Payable                                | 110,615                 |
| Due to Other Entities                           | 62,219                  |
| → Unearned Revenue                              | 48,473                  |
| Amounts Held in Trust for Others                | 8,196                   |
| Due to Primary Government                       |                         |
| Due to Component Unit                           |                         |
| Obligations Under Securities Lending            | 560,897                 |
| → Deferred Inflows                              | 6,962                   |
| Other Accrued Liabilities                       | 31,404                  |
| Long-Term Liabilities:                          |                         |
| Due Within One Year                             | 258,565                 |
| Due in More Than One Year                       | 784,778                 |
| Total Liabilities                               | 2,058,376               |
| NET ASSETS                                      |                         |
| Invested in Capital Assets, Net of Related Debt | 5,277,344               |
| Restricted for:                                 |                         |
| Claims and Judgments                            | 52,378                  |
| Debt Service                                    | 20,388                  |
| Intergovernmental Revenue Sharing               | 22,160                  |
| Transportation                                  | 213,374                 |
| Regulatory                                      | 63,247                  |
| Natural Resources and Recreation                | 108,886                 |
| Unemployment Compensation                       |                         |
| Permanent Trust - Expendable                    | 204,368                 |
| Permanent Trust - Nonexpendable                 | 1,193,750               |
| Other Purposes                                  | 180,933                 |
| Unrestricted                                    | 477,990                 |
| Omesmeteu                                       | 477,990                 |

This statement can be found in the CAFR, pages 14 and 15.

► Total Net Assets

**Total Liabilities and Net Assets** 

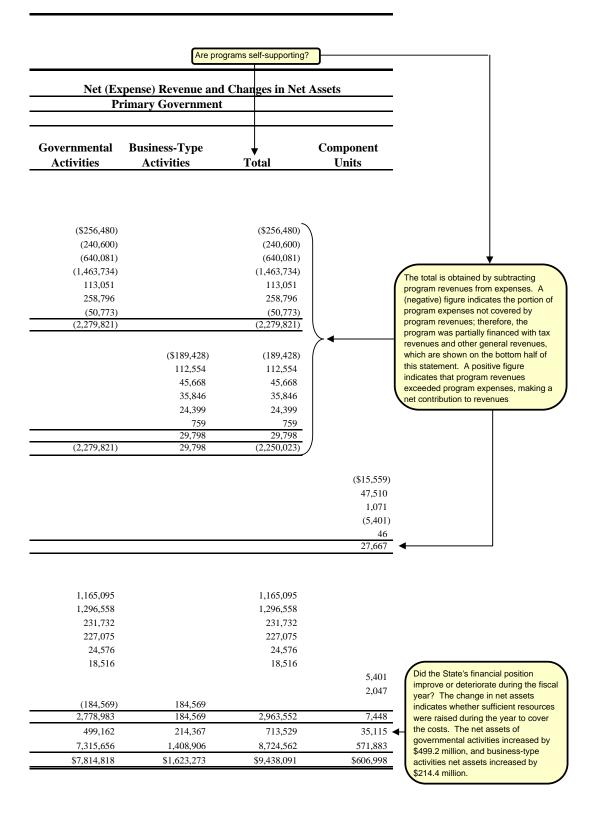
Business-Type Activities provide services that are primarily financed by charging a fee directly to the users of the service such as Universities, State Lottery, and Unemployment Compensation.

| Government           |                    |                 |
|----------------------|--------------------|-----------------|
| <b>Business-Type</b> |                    | Component       |
| Activities           | Total              | Units ◀         |
|                      |                    |                 |
| \$213,939            | \$228,612          | \$53,119        |
| 114,897              | 877,908            | 1,217           |
| 238,063              | 1,703,611          | 1,104,645       |
| 102,468              | 663,365            |                 |
| 194,414              | 278,972            | 34,693          |
|                      | 302,179            |                 |
| (9,689)              |                    |                 |
|                      | 311,142            |                 |
| 25,602               | 66,275             | 2,399           |
|                      |                    | 433,917         |
| 80,133               | 80,133             |                 |
| 348,815              | 361,319            | 1,469,322       |
|                      | 6,962              | 85,489          |
| 14,092               | 24,107             | 116,632         |
| 70.220               | 214 614            | 10 105          |
| 79,338<br>61,401     | 214,614<br>210,669 | 19,185<br>3,413 |
| 01,401               | 210,009            | 3,413           |
| 176,263              | 4,735,412          | 5,379           |
| 939,364              | 2,387,014          | 39,138          |
| \$2,579,100          | \$12,452,294       | \$3,368,548     |
|                      | <u> </u>           | <u> </u>        |
| \$29,125             | \$179,213          | \$1,270         |
| 41,961               | 78,140             | 576             |
| ,                    | 110,615            |                 |
| 6,102                | 68,321             |                 |
| 46,611               | 95,084             | 18,828          |
| 2,311                | 10,507             | 35,866          |
|                      |                    | 80,133          |
| 434                  | 434                |                 |
| 102,468              | 663,365            |                 |
|                      | 6,962              | 85,489          |
| 17,939               | 49,343             | 112,118         |
|                      |                    |                 |
| 240,289              | 498,854            | 168,740         |
| 468,587              | 1,253,365          | 2,258,530       |
| 955,827              | 3,014,203          | 2,761,550       |
| 659,216              | 5,936,560          | 19,497          |
| 039,210              | 3,930,300          | 19,497          |
|                      | 52,378             |                 |
| 553                  | 20,941             | 164,040         |
|                      | 22,160             | ~ .,~ . ~       |
|                      | 213,374            |                 |
|                      | 63,247             |                 |
| 411,418              | 520,304            |                 |
| 130,663              | 130,663            |                 |
| 98,676               | 303,044            | 126,285         |
| 78,191               | 1,271,941          | 208,829         |
| 50,192               | 231,125            | 1,245           |
| 194,364              | 672,354            | 87,102          |
| 1,623,273            | 9,438,091          | 606,998         |
| \$2,579,100          | \$12,452,294       | \$3,368,548     |
| ,577,200             | , · <b>=-</b> , ·  | +=,=00,0.0      |

Component Units, which are legally separate organizations for which the State is financially accountable, are presented in a column separate from the Primary Government. For more information regarding component units, see CAFR pages 34-37 and 39-40.

This statement can be found in the CAFR, pages 14 and 15.

The Statement of Activities contains information about costs of providing services (expenses) and resources obtained to finance Program revenues display the extent to which programs are self-funded. Program services (revenues) during the current fiscal year. revenues are categorized as charges for services and grants and contributions. Program revenues reduce the net expense of functions/programs State of Idaho **Statement of Activities** For the Fiscal Year Ended June 30, 2011 (dollars in thousands) Program Revenues This column shows the full **Operating** Capital cost of the program Charges for **Grants and** Grants and Expenses Contributions Services Contributions **FUNCTIONS Primary Government** Governmental Activities \$597 General Government \$453,141 \$114.669 \$81,395 Public Safety and Correction 296.034 37.854 17.575 Health and Human Services 2.510.983 1.847.102 23,800 Education 1,777,026 12,954 299,743 595 Economic Development 688,431 248,199 549,143 4,140 Natural Resources 241,203 133,317 365,961 721 Functions Interest Expense 50,773 show the Total Governmental Activities major 6,017,591 570,793 3,160,919 6,058 programs Business-Type Activities for which 923,760 405,450 301,021 College and University 27,861 the State spends Unemployment Compensation 482,087 337,479 257,162 esources Loan 14,571 11,825 48,414 112,003 147,849 State Lottery 117,039 State Liquor 141,438 7,486 Correctional Industries 6.727 Total Business-Type Activities 1,656,187 1,051,527 606,597 27,861 \$7,673,778 \$1,622,320 **Total Primary Government** \$3,767,516 \$33,919 **Component Units** Idaho Housing and Finance Association \$204,133 \$63,927 \$124.647 College and University Foundation 51,929 1,925 97,514 Petroleum Clean Water Trust 2,327 3,398 Health Reinsurance 12,701 6,272 1,028 Bond Bank Authority 10,531 10,577 **Total Component Units** \$281,621 \$146,819 \$162,469 \$0 An example of how this statement works: The total cost of the State's General Revenues Health and Human Services activities was \$2,511.0 million. The State raised \$23.8 million from charges for services, and received \$1,847.1 Sales Tax million from operating grants and contributions, most in the form of Individual and Corporate Taxes federal aid. When program revenues are subtracted from expenses for Fuel Tax Health and Human Services, a net expense of \$640.1 million is left. This Other Taxes is the portion of Health and Human Services costs financed with taxes and other general revenues, rather than being financed by the revenues Tobacco Settlement generated by the services themselves. Unrestricted Investment Earnings Payment from State of Idaho General revenues include taxes and other revenues the State uses to **Permanent Endowment Contributions** finance the net expense of the functions above. General revenues are Transfers categorized to enhance comparability among financial statements for Total General Revenues, Contributions, and Transfers different years. Change in Net Assets Net Assets - Beginning of Year, as Restated Transfers are shown separately from general revenues, allowing you to Net Assets - End of Year determine if common annual revenues were sufficient to cover net expenses.



## Balance Sheet Governmental Funds June 30, 2011

(dollars in thousands)

The Governmental Funds Balance Sheet serves a purpose similar to the Statement of Net Assets. This statement reports what is owned or controlled and what is owed by governmental funds. However, the focus is on short-term, rather than long-term, assets and liabilities.

\$1,331,236

\$248,311

Governmental funds present current financial resources which do not include capital assets or long-term debt. Current financial resources are generally turned into cash or consumed within a year.

|   | General           | Health and<br>Welfare |
|---|-------------------|-----------------------|
| ASSETS  |                   |                       |
| Cash and Cash Equivalents                         | \$650             |                       |
| Pooled Cash and Investments                       | 372,541           |                       |
| Investments                                       | 11,421            |                       |
| Securities Lending Collateral                     | 450,228           | 2,279                 |
| Accounts Receivable, Net                          | 22,380            | 26,724                |
| Taxes Receivable, Net                             | 278,158           | 128                   |
| Interfund Receivables                             | 50,736            | 16                    |
| Due from Other Entities                           | 137               | 212,138               |
| Inventories and Prepaid Items                     | 7,872             | 3,093                 |
| Loans, Notes, and Pledges Receivable, Net         | 2,145             |                       |
| Other Assets                                      | 92                | 16                    |
| Restricted Assets:                                |                   |                       |
| Cash and Cash Equivalents                         | 7,540             |                       |
| Investments                                       | 127,336           | 3,917                 |
| Total Assets                                      | \$1,331,236       | \$248,311             |
| Liabilities  Accounts Payable                     | \$25,756          | \$24,713              |
| •   |                   |                       |
| Payroll and Related Liabilities  Medicaid Payable | 12,455            | 7,376<br>110,615      |
| Interfund Payables                                | 1,501             | 38,667                |
| Due to Other Entities                             |                   | 38,007                |
| Deferred Revenue                                  | 35,388<br>119,752 | 110,683               |
| Amounts Held in Trust for Others                  | 119,732           | 5,585                 |
| Obligations Under Securities Lending              | 450,228           | 2,279                 |
| Other Accrued Liabilities                         | 15,461            | 2,325                 |
| Fotal Liabilities                                 | 660,670           | 302,243               |
| Fund Balances                                     |                   |                       |
| Nonspendable:                                     |                   |                       |
| Permanent Trusts                                  |                   |                       |
| Inventories and Prepaid Items                     | 7,872             | 3,094                 |
| Noncurrent Receivables                            | 50                |                       |
| Restricted  | 169,750           |                       |
| Committed   | 167,865           |                       |
| Assigned  | 55,778            |                       |
| Unassigned  | 269,251           | (57,026               |
| Total Fund Balances                               | 670,566           | (53,932)              |
| · · · · · · · · · · · · · · · · · · ·             |                   | (22,732)              |

Fund balance is the difference between assets and liabilities. The definitions of the five fund balances can be found on CAFR page 46. More information about the nature and purpose of these fund balances can be found on CAFR pages 97-98.

**Total Liabilities and Fund Balances** 

This statement presents the State's To see the detail of the different funds that most significant or 'major' funds make up Nonmajor Governmental, turn to individually and aggregates nonmajor the combining financial statements on funds in a single column. CAFR pages 112-113. Land Nonmajor **Transportation Endowments** Governmental Total \$7 \$14,016 \$14,673 132,637 213,824 719,128 \$126 87,355 55,951 1,427,496 1,272,769 50,835 35,411 538,753 3,827 14,284 17,215 84,430 302,179 21,053 2,840 2,082 52,834 29,886 68,981 311,142 16,109 349 11,494 38,917 754 9,509 12,408 355 4,213 946 5,622 75,182 82,898 176 18,015 149,268 \$342,994 \$1,291,741 \$525,466 \$3,739,748 \$22,453 \$23,811 \$52,802 \$149,535 11,189 35,648 4,628 110,615 415 3,188 43,771 26,830 62,219 1 14,736 38,487 283,658 176 2,306 8,196 50,835 35,411 538,753 7,327 3,098 28,211 127,400 23,811 146,482 1,260,606 1,063,562 2,908 1,066,470 16,109 11,493 38,568 700 650 197,262 204,368 285,711 857,091 2,223 76,571 246,659 1,651 57,429 212,225

215,594

\$342,994

1,267,930

\$1,291,741

2,479,142

\$3,739,748

378,984

\$525,466



## **Reconciliation of the Governmental Funds Balance Sheet**

# To the Statement of Net Assets June 30, 2011

(dollars in thousands)

This reconciliation shows the reasons that total fund balances on the Governmental Funds Balance Sheet differ from total net assets for governmental activities on the government-wide Statement of Net Assets.

| Total Fund Balances - Governmental Funds   | \$2,479,142  |
|--|--|
| Amounts reported for governmental activities in the Statement of Net Assets are different because:   |  |
| Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds. These assets consist of the following:  Land Capital Assets in Progress Infrastructure Historical Art and Collections Buildings and Improvements Improvements Other Than Buildings Machinery, Equipment, and Other Accumulated Depreciation Total Capital Assets | \$1,044,025 1,231,272 3,091,396 72 895,763 75,670 406,207 (756,307)  The largest difference between the government-wide and governmental fund statements is that fund statements do not report capital assets, such as land, buildings, etc. |
| Other long-term assets are not available to pay for current-period expenditures and, therefore, are not reported in the funds.   | 603  |
| Some of the State's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and, therefore, is deferred in the funds.   | 251,884  |
| Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the Statement of Net Assets.  | 114,129  |
| Bond issue costs are reported as current expenditures in the funds. However, these costs are deferred on the Statement of Net Assets.  | 3,626  |
| Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. These liabilities consist of the following:  Capital Leases Payable Compensated Absences Payable Bonds and Notes Payable Accrued Interest on Bonds Claims and Judgments Other Long-Term Liabilities Total Long-Term Liabilities  Net Assets - Governmental Activities        | (32,352) (60,388) (710,103) (2,969) (180,773) (36,079)  (1,022,664)  \$7,814,818   |

The governmental funds total fund balance of \$2,479.1 million (see CAFR page 19) reconciles to the \$7,814.8 million total of the governmental activities net assets reported on the government-wide Statement of Net Assets (see CAFR page 14). The difference between these numbers can be seen on this reconciliation which primarily shows that the governmental funds report short-term financial information, whereas the government-wide statements report both short-term and long-term information.

This statement and other similar operating statements (such as the Statement of Activities) contain information for the fiscal year; by contrast, balance sheets and net asset statements contain data as of a single point in time--the end of the fiscal year.

Health and

39

2,304,679

10,834

54,115

#### State of Idaho

# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

#### For the Fiscal Year Ended June 30, 2011

(dollars in thousands)

This statement shows the flow of short-term resources into and out of the State. In governmental funds, revenues are included only if cash is received during the year or within 60 days of the end of the fiscal year. Revenues are reported by major source.

|                                | General     | Welfare   |
|--------------------------------|-------------|-----------|
| REVENUES                       |             |           |
| Sales Tax                      | \$1,158,726 |           |
| Individual and Corporate Taxes | 1,288,869   |           |
| Other Taxes                    | 58,741      | \$50,693  |
| Licenses, Permits, and Fees    | 25,054      | 19,113    |
| Sale of Goods and Services     | 27,057      | 10,219    |
| Grants and Contributions       | 12,806      | 1,784,529 |
| Investment Income              | 36,640      | 613       |
| Tobacco Settlement             | 24,445      |           |
| Other Income                   | 45,492      | 200       |
| Total Revenues                 | 2,677,830   | 1,865,367 |

#### **EXPENDITURES**

Current:

General Government 123,260 Public Safety and Correction 222,589 Health and Human Services 41,486 Education 1,472,723 Economic Development 39,666 Natural Resources 27,242 Capital Outlay 27,443 Intergovernmental Revenue Sharing 181,244 Debt Service: Principal Retirement 942 Interest and Other Charges 13,333

State has received the goods or services and payment is due and payable. The expenditures are listed by major functional category.

Capital Outlay shows the

Expenditures generally

are recorded when the

purchase, construction, and improvement of capital assets. This amount is different than that of the government-wide statements, which adds the cost to capital assets on the Statement of Net Assets and subtracts the cost over the useful life of the asset in the form of depreciation expense.

| Total Expenditures                             | 2,149,928 | 2,369,674  |  |
|--|-----------|------------|--|
| Revenues Over (Under) Expenditures             | 527,902   | (504,307)  |  |
|  |           |            |  |
| OTHER FINANCING SOURCES (USES)                 |           |            |  |
| Bonds and Notes Issued                         |           |            |  |
| Capital Lease Acquisitions                     | 2,585     |            |  |
| Sale of Capital Assets                         | 114       | 493        |  |
| Transfers In                                   | 201,063   | 439,480    |  |
| Transfers Out                                  | (711,946) | (229)      |  |
| <b>Total Other Financing Sources (Uses)</b>    | (508,184) | 439,744    |  |
| Net Change in Fund Balances                    | 19,718    | (64,563)   |  |
| Fund Balances - Beginning of Year, as Restated | 650,848   | 10,631     |  |
| Fund Balances - End of Year                    | \$670,566 | (\$53,932) |  |

Several funds make up the Nonmajor Governmental column. To see greater detail of the individual funds summarized in this column, turn to the combining financial statements on CAFR pages 114 and 115.

|  |                      | <u> </u>     |             |                |
|--|----------------------|--------------|-------------|----------------|
|  |                      | Nonmajor     | Land        |                |
|  | Total                | Governmental | Endowments  | Transportation |
|  | \$1,163,526          | \$4,800      |             |                |
|  | 1,288,869<br>459,162 | 124,267      |             | \$225,461      |
|  | 302,109              | 134,852      |             | 123,090        |
|  | 168,369              | 54,649       | \$69,298    | 7,146          |
|  | 2,828,114            | 609,521      |             | 421,258        |
|  | 302,488              | 6,712        | 254,519     | 4,004          |
|  | 24,445               |              |             |                |
|  | 65,361               | 14,699       |             | 4,970          |
|  | 6,602,443            | 949,500      | 323,817     | 785,929        |
|  |                      |              |             |                |
|  | 172,779              | 49,480       |             |                |
|  | 284,208              | 61,619       |             |                |
|  | 2,346,165            |              |             |                |
|  | 1,768,616            | 295,893      |             |                |
|  | 418,866              | 193,076      |             | 186,124        |
|  | 213,912              | 157,601      | 29,069      |                |
|  | 574,305              | 144,608      | 2,842       | 388,578        |
|  | 448,249              | 77,957       |             | 134,933        |
|  | 45,871               | 23,993       |             | 20,936         |
|  | 51,689               | 12,467       |             | 25,882         |
| The Health and Welfare fund balance declined     | 6,324,660            | 1,016,694    | 31,911      | 756,453        |
| (expenditures and                                | 277,783              | (67,194)     | 291,906     | 29,476         |
| financing uses exceeded revenues and other       |                      |              |             |                |
| financing sources). All other funds had positive | 125,862              | 125,862      |             |                |
| changes in fund balance                          | 2,603                | 18           |             |                |
| (revenues and other                              | 14,462               | 1,316        | 140         | 12,399         |
| financing sources                                | 678,794              | 38,251       |             |                |
| exceeded expenditures and financing uses).       | (864,324)            | (68,677)     | (67,787)    | (15,685)       |
|  | (42,603)             | 96,770       | (67,647)    | (3,286)        |
| These are the fund                               | 235,180              | 29,576       | 224,259     | 26,190         |
| balances that appear on                          | 2,243,962            | 349,408      | 1,043,671   | 189,404        |
| the Governmental Funds                           | \$2,479,142          | \$378,984    | \$1,267,930 | \$215,594      |



This reconciliation shows the reasons that the net changes in fund balances on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance differ from the change in net assets for governmental activities on the government-wide Statement of Activities.

#### State of Idaho

# Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances -- Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2011

(dollars in thousands)

The net change in fund balances comes from the total column of governmental funds on the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR page 23).

\$235,180

429,467

(24,867)

62,508

(128,464)

45,344

(111,764)

**★** (8,242) \$499.162

#### Net Change in Fund Balances - Governmental Funds

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, these costs are allocated as depreciation expense. Capital outlays exceeded depreciation expense in the current year by the following amount:

 Capital Outlay
 \$496,820

 Depreciation Expense
 (67,353)

Miscellaneous transactions involving capital assets such as sales (gain/loss) and donations are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds.

Revenues reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.

The issuance of long-term debt provides current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Assets. In the current year the following debt was incurred:

Bonds and Notes (125,861)
Capital Leases (2,603)

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. In the current year, these amounts consisted of:

Bond and Note Principal 44,074
Bond Issue Costs (374)
Capital Leases 1,644

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. Some expenditures reported in the governmental funds either increase or decrease long-term liabilities reported in the Statement of Net Assets. In the current year these amounts consisted of:

Accrued Interest and Amortization1,141Compensated Absences(9,162)Claims and Judgments(100,803)Other Long-Term Liabilities(2,940)

Internal service funds are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities.

#### Change in Net Assets - Governmental Activities

Internal service funds are reported in proprietary fund statements because they operate like a business and charge state agencies a price for goods and services in order to recover their costs. Since they provide services mainly to other funds of the State, internal service funds are included with the governmental activities in the government-wide statements.

This is the amount you will find in the Governmental Activities column on the government-wide Statement of Activities (CAFR page 17).

#### Statement of Net Assets Proprietary Funds June 30, 2011

(dollars in thousands)

Proprietary funds account for operations that function in a manner similar to private business, where the cost of providing goods or services is primarily financed through user charges. Two types of proprietary funds are reported: enterprise and internal service. Enterprise funds account for services or goods provided outside of state government; internal service funds provide goods and services to state agencies on a cost-reimbursement basis. Enterprise funds and business-type activities on the government-wide Statement of Net Assets are synonymous.

The State is prohibited from using restricted assets for operating purposes. Sources of restrictions include laws and regulations, donor restrictions, and agreements connected with outstanding debt.

Additional details on capital assets and infrastructure can be found in the Notes to the Financial Statements (CAFR pages 44 and 74-75) and the Required Supplementary Information (CAFR pages 107-108).

Additional details on noncurrent (long-term) liabilities can be found in the Notes to the Financial Statements (CAFR pages 45 and 89-96).

|   | <b>Business-Type ActivitiesEnterprise Funds</b> |              |            |
|---|---|--------------|------------|
|   | College and                                     | Unemployment |            |
|   | University                                      | Compensation | Loan       |
| ASSETS  | •   | -            |            |
| Current Assets  |   |              |            |
| Cash and Cash Equivalents                                 | \$124,100                                       | \$85,274     | \$647      |
| Pooled Cash and Investments                               | 68,205  | 12,587       | 14,108     |
| Investments   | 58,177  |              |            |
| Securities Lending Collateral                             |   | 67,106       | 35,362     |
| Accounts Receivable, Net                                  | 63,920  | 127,564      | 1,233      |
| Interfund Receivables                                     | 2,386   |              |            |
| Inventories and Prepaid Items                             | 11,342  |              |            |
| Due from Component Unit                                   | 1,942   |              |            |
| Loans, Notes, and Pledges Receivable, Net                 | 3,695   |              | 11,468     |
| Other Current Assets                                      | 726   | 202.521      | 5,255      |
| Total Current Assets Noncurrent Assets                    | 334,493   | 292,531      | 68,073     |
| Restricted Cash and Cash Equivalents                      | 19,019  |              | 24.024     |
| Investments   | 64,572  | 115,314      | 24,034     |
| Restricted Investments                                    | 636   | 113,314      | 60,765     |
| Due from Component Unit                                   | 78,191  |              | 00,703     |
| Loans, Notes, and Pledges Receivable, Net                 | 21,788  |              | 311,864    |
| Other Noncurrent Assets                                   | 8,019   |              | 311,604    |
| Capital Assets, Net                                       | 1,068,900                                       |              | 33,150     |
| Total Noncurrent Assets                                   | 1,261,125                                       | 115,314      | 429,813    |
| Total Assets  | \$1,595,618                                     | \$407,845    | \$497,886  |
| LIABILITIES   |   | ,,           | , ,        |
| Current Liabilities                                       |   |              |            |
| Accounts Payable  | \$20,560  |              | \$103      |
| Payroll and Related Liabilities                           | 41,293  |              |            |
| Interfund Payables  | 4,144   |              |            |
| Due to Other Entities                                     |   |              |            |
| Unearned Revenue  | 29,538  |              | 17,073     |
| Amounts Held in Trust for Others                          | 2,311   |              |            |
| Due to Component Unit                                     | 434   |              |            |
| Obligations Under Securities Lending                      |   | \$67,106     | 35,362     |
| Other Accrued Liabilities                                 | 8,266   | 7,674        | 227        |
| Capital Leases Payable to Component Unit                  | 305   |              |            |
| Compensated Absences Payable                              | 20,349  |              |            |
| Bonds, Notes, and Capital Leases Payable                  | 16,127  | 202,402      | 380        |
| Policy Claim Liabilities                                  |   |              |            |
| Total Current Liabilities                                 | 143,327   | 277,182      | 53,145     |
| Noncurrent Liabilities                                    |   |              |            |
| Capital Leases Payable to Component Unit                  | 1,777   |              | 2.240      |
| Bonds, Notes, and Capital Leases Payable                  | 449,763   |              | 3,340      |
| Policy Claim Liabilities Other Long Term Obligations      | 12 277  |              |            |
| Other Long-Term Obligations  Total Noncurrent Liabilities | 13,277  |              | 3,340      |
| Total Liabilities   | 464,817<br>608,144                              | 277,182      | 56,485     |
| NET ASSETS  | 000,144   | 277,102      | 30,463     |
| Invested in Capital Assets, Net of Related Debt           | 616,243   |              | 29,430     |
| Restricted for:   | , -   |              | .,         |
| Claims and Judgments                                      |   |              |            |
| Debt Service  |   |              | 553        |
| Unemployment Compensation                                 |   | 130,663      |            |
| Permanent Trust - Expendable                              | 98,676  |              |            |
| Permanent Trust - Nonexpendable                           | 78,191  |              |            |
| Other Purposes  | •   |              | 411,418    |
| Unrestricted  | 194,364   |              | ,          |
| Total Net Assets  | 987,474   | 130,663      | 441,401    |
| Total Liabilities and Net Assets                          | \$1,595,618                                     | \$407,845    | \$497,886  |
|   | -1,070,010                                      | T            | Ŧ .> 7,000 |

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR pages 123-124).

| CAFR pages 123-124). |                          | Governmental      |
|----------------------|--------------------------|-------------------|
| $\downarrow$         |                          | Activities        |
| Nonmajor             |                          | Internal          |
| Enterprise Funds     | Total                    | Service Funds     |
| Enterprise runus     | 10141                    | Service Funds     |
|                      |                          |                   |
| \$3,918              | \$213,939                |                   |
| 19,997               | 114,897                  | \$43,883          |
|                      | 58,177                   |                   |
|                      | 102,468                  | 22,144            |
| 1,697                | 194,414                  | 128               |
| 80<br>14,260         | 2,466<br>25,602          | 626<br>1,756      |
| 14,200               | 1,942                    | 1,730             |
|                      | 15,163                   | 5                 |
| 82                   | 6,063                    | 157               |
| 40,034               | 735,131                  | 68,699            |
|                      |                          |                   |
| 36,285               | 79,338                   | 52,378            |
|                      | 179,886                  | 38,052            |
|                      | 61,401                   |                   |
|                      | 78,191                   |                   |
| 10                   | 333,652                  | 91                |
| 10                   | 8,029                    | 7                 |
| 13,577<br>49,872     | 1,115,627                | 18,701<br>109,229 |
| \$89,906             | 1,856,124<br>\$2,591,255 | \$177,928         |
| ψ0,,,,ου             | Ψ2,371,233               | Ψ171,720          |
|                      |                          |                   |
| \$8,462              | \$29,125                 | \$553             |
| 668                  | 41,961                   | 531               |
| 8,011                | 12,155                   |                   |
| 6,102                | 6,102                    |                   |
|                      | 46,611                   | 16,699            |
|                      | 2,311                    |                   |
|                      | 434                      |                   |
| 1.770                | 102,468                  | 22,144            |
| 1,772                | 17,939                   | 224               |
| 692                  | 305<br>21,041            | 707               |
| 34                   | 21,041                   | 329               |
| J <del>+</del>       | 210,743                  | 11,800            |
| 25,741               | 499,395                  | 52,987            |
| ,                    | ,                        | * = * · ·         |
|                      | 1,777                    |                   |
|                      | 453,103                  | 3,287             |
|                      |                          | 7,245             |
| 430                  | 13,707                   | 280               |
| 430                  | 468,587                  | 10,812            |
| 26,171               | 967,982                  | 63,799            |
| 12.542               | (50.014                  | 15.005            |
| 13,543               | 659,216                  | 15,085            |
|                      |                          | 52,378            |
|                      | 553                      | 52,570            |
|                      | 130,663                  |                   |
|                      | 98,676                   |                   |
|                      | 78,191                   |                   |
| 50,192               | 461,610                  | 44,277            |
| 30,172               | 194,364                  | 2,389             |
| 63,735               | 1,623,273                | 114,129           |
| \$89,906             | \$2,591,255              | \$177,928         |

Internal service funds are included with governmental activities in the government-wide statements. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR pages 127-128).

As a general rule, current assets and liabilities on the proprietary fund statements are those assets and liabilities expected to mature within one year of the end of the fiscal period (June 30). Noncurrent assets and liabilities are those assets and liabilities expected to mature in more than one year from the end of the fiscal period.

Restricted assets are not included as part of current assets because of constraints placed on their use. Assets are reported as restricted when restrictions on asset use are imposed by law or external parties, and the constraints change the nature or normal understanding of the availability of the asset. Likewise, liabilities to be repaid from restricted assets are not included as part of current liabilities.

This total net assets amount is the same amount for business-type activities in the government-wide Statement of Net Assets (CAFR page 14). The total net assets amount also agrees with the ending net assets shown on the Statement of Activities (CAFR page 17) and the Statement of Revenues Expenditures, and Changes in Fund Net Assets (CAFR page 29).

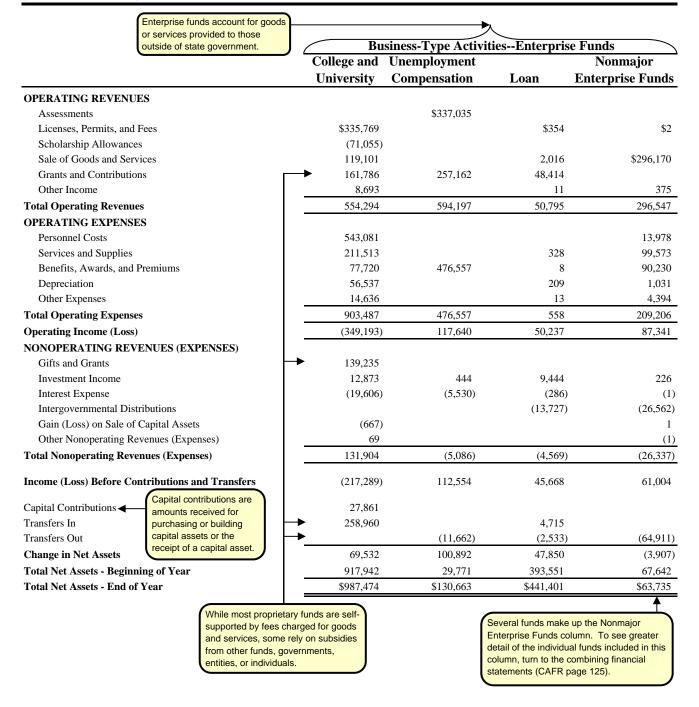
## Statement of Revenues, Expenses, and Changes in Fund Net Assets

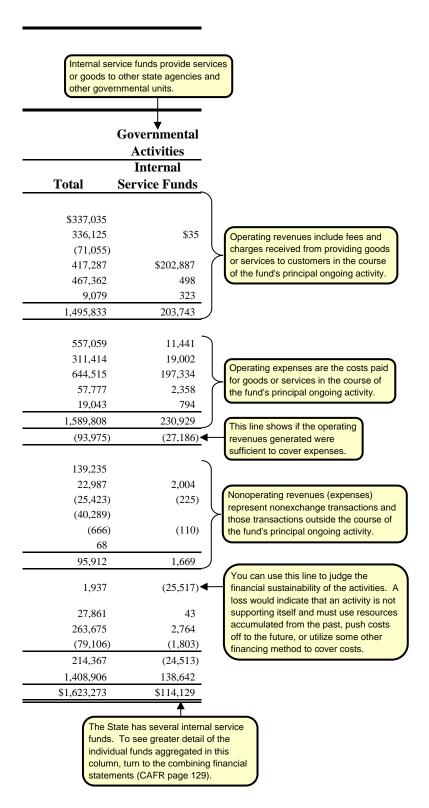
## **Proprietary Funds**

For the Fiscal Year Ended June 30, 2011

(dollars in thousands)

Proprietary funds report the activities the State operates similar to a business. Proprietary activities charge a fee to users that covers most of the cost of providing the service.





## Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2011

(dollars in thousands)

This statement shows if and how the proprietary funds met their cash needs. It shows whether a proprietary activity raised enough cash to pay its bills.

**Business-**

Operating activities relate to providing services and the production and sales of goods.

Noncapital financing activities relate to grants, transfers, and borrowing money for purposes other than buying or building capital assets.

Capital and related financing activities relate to receipt and use of cash for purchase or construction of capital assets.

Investing activities relate to the sale, purchase, and earnings from investments.

The reconciliation explains the differences between the flows of cash described here and the operating income (loss) reported on an accrual basis on the Statement of Revenues, Expenses, and Changes in Fund Net Assets for proprietary funds.

Noncash transactions are not reported on the Statement of Revenues, Expenses, and Changes in Fund Net Assets or in the Statement of Cash Flows.

| -  | College and                           |
|--|---------------------------------------|
|  | University                            |
| CASH FLOWS FROM OPERATING ACTIVITIES   |                                       |
| Receipts from Assessments  |                                       |
| Receipts from Customers  | \$376,196                             |
| Receipts from Interfund Services   |                                       |
| Receipts from Grants and Contributions   | 160,346                               |
| Payments to Suppliers  | (214,188)                             |
| Payments to Employees  | (536,244)                             |
| Payments for Interfund Services  |                                       |
| Payments for Benefits, Awards, and Claims  | (74,056)                              |
| Other Receipts (Payments)  | 182                                   |
| Net Cash Provided (Used) by Operating Activities   | (287,764)                             |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES  |                                       |
| Gifts, Grants, and Endowments Received   | 139,738                               |
| Intergovernmental Distributions  |                                       |
| Transfers In   | 258,960                               |
| Transfers Out  |                                       |
| Proceeds from Bonds, Notes, and Loans  | 207,435                               |
| Repayments of Bonds, Notes, and Loans  | (208,885)                             |
| Interest Payments  | (===,===)                             |
| Net Cash Provided (Used) by Noncapital Financing Activities  | 397,248                               |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES   | · · · · · · · · · · · · · · · · · · · |
|  | 12 200                                |
| Capital Grants and Contributions Bonds Issued  | 13,299                                |
|  | 60,217                                |
| Principal Payments Interest Payments   | (77,460)                              |
| · · · · · · · · · · · · · · · · · · ·  | (20,361)<br>298                       |
| Proceeds from Disposition of Capital Assets  | (92,847)                              |
| Acquisition and Construction of Capital Assets  Net Cash Provided (Used) by Capital and Related Financing Activities | (116,854)                             |
| ·  | (110,634)                             |
| CASH FLOWS FROM INVESTING ACTIVITIES   |                                       |
| Receipt of Interest and Dividends  | 3,081                                 |
| Purchase of Investments  | (187,287)                             |
| Redemption of Investments  | 224,361                               |
| Other Investing Activities   | 10.155                                |
| Net Cash Provided (Used) by Investing Activities   | 40,155                                |
| Net Increase (Decrease) in Cash, Cash Equivalents, and Pooled Cash   | 32,785                                |
| Beginning Cash, Cash Equivalents, and Pooled Cash  | 178,539                               |
| Ending Cash, Cash Equivalents, and Pooled Cash   | \$211,324                             |
| Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities                        |                                       |
| Operating Income (Loss)  | (\$349,193)                           |
| Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:                       |                                       |
| Depreciation and Amortization  | 56,537                                |
| Maintenance Costs Paid by Department of Public Works   | 2,710                                 |
| Net Changes in Assets and Liabilities:   |                                       |
| Accounts Receivable/Interfund Receivables  | (2,840)                               |
| Inventories and Prepaid Items  | (3,198)                               |
| Notes Receivable   | 12                                    |
| Other Assets   | 1,122                                 |
| Accounts Payable/Interfund Payables  | 2,777                                 |
| Unearned Revenue   |                                       |
| Compensated Absences   | 291                                   |
| Policy Claim Liabilities   |                                       |
| Other Accrued Liabilities  | 4,018                                 |

➤ Noncash Transactions (dollars in thousands): Investments increased in fair value by \$10,193 for colleges and universities, \$444 for Unemployment Compensation, and \$542 for internal service funds. Loan Fund investments decreased in fair value by \$700. Colleges and universities acquired capital assets through donation in the amount of \$8,513 and through state transfers in the amount of \$6,607 and disposed of capital assets at a gain of \$727. The Loan Fund forgave loans in the amount of \$13,727. Nonmajor enterprise funds recorded an interfund transfer of \$8,000 due on July 1, 2011, and acquired capital assets of \$62 in a prior period. Internal service funds acquired capital assets through donation of \$43, disposed of capital assets at a loss of \$110, and acquired capital assets of \$819 in a prior period.

Net Cash Provided (Used) by Operating Activities

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR page 126).

|                  | Collaboration |                         |                     |                                | The State has several                       |
|------------------|---------------|-------------------------|---------------------|--------------------------------|---|
| Type ActivitiesE | nterprise Fu  | nds ▼                   |                     | <b>Governmental Activities</b> | internal service funds. To                  |
| Unemployment     | -             | Nonmajor                |                     | Internal                       | find greater detail of the individual funds |
| Compensation     | Loan          | <b>Enterprise Funds</b> | Total               | Service Funds                  | aggregated in this column                   |
|                  |               | -                       |                     |                                | turn to the combining                       |
| \$332,029        |               |                         | \$332,029           |                                | financial statements                        |
|                  | \$1,020       | \$294,457               | 671,673             | \$16,291                       | (CAFR pages 130-131).                       |
|                  |               | 3,125                   | 3,125               | 190,943                        |   |
| 257,162          | 48,414        |                         | 465,922             | 498                            |   |
|                  | (228)         | (104,416)               | (318,832)           | (16,812)                       |   |
|                  |               | (13,833)                | (550,077)           | (11,426)                       |   |
|                  | (10)          | (1,324)                 | (1,334)             | (3,092)                        |   |
| (486,083)        | (8)           | (91,648)                | (651,795)           | (195,245)                      |   |
|                  |               |                         | 182                 |                                |   |
| 103,108          | 49,188        | 86,361                  | (49,107)            | (18,843)                       |   |
|                  |               |                         | 400 -00             |                                |   |
|                  |               |                         | 139,738             |                                |   |
|                  | 4.515         | (26,551)                | (26,551)            | 2.754                          |   |
| (11.662)         | 4,715         | (56.011)                | 263,675             | 2,764                          |   |
| (11,662)         | (2,533)       | (56,911)                | (71,106)<br>207,435 | (1,803)                        |   |
|                  |               |                         | (208,885)           |                                |   |
| (5,530)          |               |                         | (5,530)             |                                |   |
| (17,192)         | 2,182         | (83,462)                | 298,776             | 961                            |   |
| (17,172)         | 2,102         | (03, 102)               | 270,770             | 701                            |   |
|                  |               |                         | 13,299              |                                |   |
|                  |               |                         | 60,217              |                                |   |
|                  | (360)         | (49)                    | (77,869)            | (389)                          |   |
|                  | (240)         | (1)                     | (20,602)            | (192)                          |   |
|                  | (= )          | (-)                     | 298                 | ()                             |   |
|                  |               | (5,013)                 | (97,860)            | (2,367)                        |   |
|                  | (600)         | (5,063)                 | (122,517)           | (2,948)                        |   |
|                  |               |                         |                     |                                |   |
|                  | 9,607         | 226                     | 12,914              | 2,615                          |   |
| (37,000)         | (74,168)      |                         | (298,455)           | (1,151)                        |   |
|                  | 17,299        |                         | 241,660             | 4,743                          |   |
|                  | (71)          |                         | (71)                | (44)                           |   |
| (37,000)         | (47,333)      | 226                     | (43,952)            | 6,163                          |   |
| 48,916           | 3,437         | (1,938)                 | 83,200              | (14,667)                       | This amount includes                        |
| 48,945           | 35,352        | 62,138                  | 324,974             | 110,928                        | both unrestricted and                       |
| \$97,861         | \$38,789      | \$60,200                | \$408,174           | \$96,261 ◀                     | restricted cash on the<br>Proprietary Funds |
|                  |               |                         |                     |                                | Statement of Net Assets.                    |
| \$117,640        | \$50,237      | \$87,341                | (\$93,975)          | (\$27,186)                     |   |
|                  | 209           | 1,031                   | 57,777              | 2,358                          |   |
|                  | 209           | 1,031                   | 2,710               | 2,338                          |   |
|                  |               |                         | 2,710               |                                |   |
| (14,145)         | (650)         | 1,117                   | (16,518)            | (45)                           |   |
| ( ) -/           | (/            | (413)                   | (3,611)             | 568                            |   |
|                  |               | •                       | 12                  |                                |   |
|                  |               | 64                      | 1,186               | (3)                            |   |
|                  | 103           | (2,455)                 | 425                 | (731)                          |   |
|                  | (700)         |                         | (700)               | 4,033                          |   |
|                  |               | (22)                    | 269                 | (69)                           |   |
|                  |               |                         |                     | 2,089                          |   |
| (387)            | (11)          | (302)                   | 3,318               | 143                            |   |
| \$103,108        | \$49,188      | \$86,361                | (\$49,107)          | (\$18,843)                     |   |

# **Statement of Fiduciary Net Assets Fiduciary Funds** June 30, 2011

The Investment Trust fund reports the portion of the State's investment pools that belongs to other governments, allowing localities to earn income from spare cash until it is needed. To learn more about the different funds combined in this column, turn to the Notes to the Financial Statements (CAFR pages 64-71) and the combining financial statements (CAFR page 138).

| dollars in thousands)  pages 64-71) and the combining financial statements (CAFR pages 64-71) and the combining financial statements |  |  | R page 138).                                |   |
|--|--|--|---|---|
| Fiduciary funds account for resources the State manages or holds on behalf of others. Fiduciary funds are not available to support the State's programs.   | Pension<br>Trust   | Investment<br>Trust  | College Savings<br>Private-Purpose<br>Trust |   |
| ASSETS   |  |  |   | _   |
| Cash and Cash Equivalents Pooled Cash and Investments  | \$576<br>2,496   |  | \$252                                       | \$4,791<br>32,366   |
| Investments:   |  |  |   |   |
| Pooled Short Term  | 372,504  | \$86,740   | 10,597                                      |   |
| Fixed Income Investments   | 2,764,488  | 1,143,082  |   | 256,446   |
| Marketable Securities  | 7,241,774  |  |   |   |
| Mutual Funds and Private Equities  | 1,443,574  |  | 194,211                                     |   |
| Mortgages and Real Estate  | 949,599  | 64,303   |   |   |
| Other Investments  | 3,669  |  | 6,312                                       |   |
| Securities Lending Collateral  |  | 646,781  |   |   |
| Receivables:   |  |  |   |   |
| Investments Sold   | 827,731  |  |   |   |
| Contributions  | 3,177  |  |   |   |
| Interest and Dividends   | 42,194   | 4,596  | 3   |   |
| Interfund Receivables  | 1,581  | ,  |   |   |
| Other Receivables  | 134  |  |   |   |
| Other Assets   | 47,217   |  |   |   |
| Capital Assets, Net  | 2,212  |  |   |   |
| Total Assets   | 13,702,926   | 1,945,502  | 211,375                                     | \$293,603   |
| LIABILITIES  |  |  |   |   |
| Accounts Payable   | 577  | 51   | 162   |   |
| Payroll and Related Liabilities  |  |  |   | \$8,492   |
| Interfund Payables   | 1,581  |  |   | + * , * * =   |
| Due to Other Entities  | 1,001  |  |   | 566   |
| Amounts Held in Trust for Others   |  |  |   | 283,748   |
| Obligations Under Securities Lending   |  | 646,781  |   | 200,7.10  |
| Investments Purchased  | 990,103  | 2.2,.22  | 57  |   |
| Other Accrued Liabilities  | 10,290   | 620  |   | 797   |
| Total Liabilities  | 1,002,551  | 647,452  | 219   | \$293,603   |
| NET ASSETS   | -  |  |   | <u></u>   |
| Held in Trust for:   |  |  |   |   |
| Employee Pension Benefits  | 12,425,203   |  | (   | Agency funds contain resources held on a  |
| Postemployment Healthcare Benefits   | 275,172  |  |   | temporary, purely   |
| External Investment Pool Participants  | 273,172  | 1,298,050  |   | custodial basis. Every  |
| Trust Beneficiaries  |  | 1,270,030  | 211,156                                     | resource held by these  |
| Total Net Assets   | \$12,700,375   | \$1,298,050  | \$211,156                                   | funds is due to be passed along to the individuals or   |
|  | <b></b>  |  | <u> </u>                                    | organizations to which it   |
|  |  |  |   | belongs; therefore, assets equal liabilities at all times   |
| Pension Trust funds report resources held in trumembers and beneficiaries of employee benefit more about the different funds combined in this the Notes to the Financial Statements (CAFR puthe combining financial statements (CAFR page)   | t plans. To learn column, turn to ages 76-80) and individual | College Savings Privided accounts for the aceed accounts for the aceed Savings Program and account acc | tivities of the Idaho<br>n, which helps     | and there are no net<br>assets. To learn more<br>about the different funds<br>combined in this column,<br>turn to the combining |
|  |  |  |   | financial statements (CAFR page 140).   |

This statement can be found in the CAFR, page 32.

# **Statement of Changes in Fiduciary Net Assets Fiduciary Funds**

## For the Fiscal Year Ended June 30, 2011

(dollars in thousands)

| Agency Funds are not included in this statement because they do not have net assets. | Pension<br>Trust | Investment<br>Trust | College Savings<br>Private-Purpose<br>Trust |
|--|------------------|---------------------|---|
| ADDITIONS  |                  |                     |   |
| Contributions:   |                  |                     |   |
| Member   | \$222,050        |                     |   |
| Employer   | 312,052          |                     |   |
| Transfers In from Other Plans  | 18,865           |                     |   |
| Participant Deposits   |                  | \$2,596,751         | \$34,990                                    |
| <b>Total Contributions</b>   | 552,967          | 2,596,751           | 34,990                                      |
| Investment Income:   |                  |                     |   |
| Net Increase (Decrease) in Fair Value of Investments                                 | 1,880,356        | (11,709)            | 21,318                                      |
| Interest, Dividends, and Other   | 293,673          | 17,435              | 4,739                                       |
| Securities Lending Income  | 30               | 1,971               |   |
| Less Investment Expense:   |                  |                     |   |
| Investment Activity Expense  | (41,972)         | (694)               |   |
| Securities Lending Interest Expense  | (9)              | (1,243)             |   |
| Net Investment Income  | 2,132,078        | 5,760               | 26,057                                      |
| Miscellaneous Income   | 1,656            |                     |   |
| Total Additions  | 2,686,701        | 2,602,511           | 61,047                                      |
| DEDUCTIONS   |                  |                     |   |
| Benefits and Refunds Paid to Plan Members  | 646,678          |                     |   |
| Transfers Out to Other Plans   | 13,661           |                     |   |
| Administrative Expense   | 6,181            |                     | 1,200                                       |
| Earnings Distribution  |                  | 6,795               |   |
| Participant Withdrawals  | 12,414           | 2,393,857           | 17,194                                      |
| Total Deductions   | 678,934          | 2,400,652           | 18,394                                      |
| Change in Net Assets Held in Trust for:  |                  |                     |   |
| Employee Pension Benefits  | 1,953,207        |                     |   |
| Employee Pension Benefits Employee Postemployment Healthcare Benefits                | 54,560           |                     |   |
| External Investment Pool Participants  | 54,500           | 201,859             |   |
| Trust Beneficiaries  |                  | 201,639             | 42,653                                      |
| Net Assets - Beginning of Year   | 10,692,608       | 1,096,191           | 42,633<br>168,503                           |
| Net Assets - Beginning of Year  Net Assets - End of Year                             | \$12,700,375     | \$1,298,050         | \$211,156                                   |
| Net Assets - Ellu Of Tear  | \$12,700,373     | \$1,290,030         | \$411,130                                   |

Additions increase the net assets of a fiduciary fund, and include contributions from employers, contributions from employees, and investment earnings.

Deductions reduce net assets and primarily take the form of benefit payments, distributions to participants, and general administrative costs.

With the data in this statement, as well as the Notes (CAFR pages 76-80) and the Required Supplementary Information (CAFR page 108), you can begin to assess the fiscal health of the pension plan. Are the assets growing or declining? How much are the earnings from investments? Is the State making the necessary contributions as an employer? This column includes several Pension Trust funds. To find greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR pages 136-137).

